

# A Simulation Model for COVID-19 Public Health Management Design and Preliminary Evaluation

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[{.html, .pdf}](http://www.rogerclarke.com/EC/CVMP)

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## The Motivation

- During the COVID era since Mar 2020, many disciplines have mobilised to **Support the Management of Public Health**
- The **contributions of IT** have been muted (record-keeping, very poor contact-tracing, ...)
- The **contributions of the IS discipline** have been very limited, almost all of it navel-gazing
- Surely IT and IS have more to offer the world

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## The Nature of Public Health Management

- Population-based health protection and promotion
- Organized and directed to communities, rather than to individuals
- The Key Function:
  - Prevention and **Control of Epidemics**

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## COVID-19 Public Health Management Objectives and Constraints

- Slow the **spread** of the virus
- Protect particularly **vulnerable sub-populations**
- Ensure **treatment capacity** for sufferers
- Achieve sufficiently high levels of **compliance**
  - Work **within legal constraints**
  - **Minimise conflict** with freedoms
  - Sustain **public confidence**
  - Sustain the **economy**

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## Data and Information for Public Health Management

- Decision-making about public health policy depends on Information
- **Information** can be delivered by gathering and reporting Data, but only if it delivers value, i.e. **Relevance to the Decision-Making Context**
- The Context includes:
  - Individual policy-maker's mental models
  - Multiple stakeholders' diverse perspectives
  - Competition among values
  - A shared conception of the problem-space

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## Decision Support Systems (DSS) Depend on Models

- **DSS:**
  - Use data from operational support systems
  - Combine it with hypothetical / synthetic data
  - Enable 'what-if' investigations
  - Support strategic rather than tactical activities
- **DSS demand clarity about models:**
  - "DSS ... help decision makers utilize data and models to solve unstructured problems" (Sprague 1980, p.1)

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## The General Research Question

Has IT's contribution been hampered by the absence of an 'enterprise model', and of 'data models' / 'information architecture'?

Can we improve ROI from IT by applying insights from modelling theory and practice?

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## Epidemiological Modelling

- **SIR / SEIR / SEIR(D) recognises few states:**
  - S = Susceptible (can contract the disease)
  - E = Exposed (infected, not yet infectious)
  - I = Infective (capable of transmitting the disease)
  - R = Recovered (now immune)
  - D = Dead
- **Ignores intermediate states** such as quarantine, isolation, hospitalisation and ICU admission
- **Fails to encompass human behavioural aspects** important in disease spread and epidemic dynamics

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## An Appropriate Modelling Approach Discrete-Event Simulation (DES)

- Instrumentalist / social engineering orientation
- Recognises individual **Cases**
- Distinguishes the cases' possible **Start-Points, States, Transitions, End-Points**
- Identifies key **Attributes** of each case that passes through the states
- Supports **Experimentation** with different distributions of attribute-values
- Has architectural **Flexibility** and **Adaptability**

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## The Research Goal

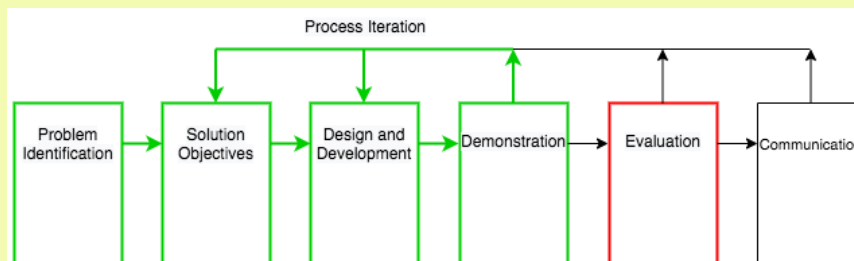
Devise and improve  
a discrete-event simulation (DES) model  
that can assist public health management  
during a pandemic

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## Design Science Research Method



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After Peffers et al. 2007

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## Dimensions of the Problem and the Solution

- Many strategic / controllable factors
- Far more environmental / uncontrollable factors
- Limited public health resources
- Limited legal powers to quarantine, to isolate
- Diversity of perspectives and values
- Perception of social threats to people's lives
- Perception of economic threat to livelihoods
- Risk of mass non-compliance by the public

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## Public Health Policy Management Needs

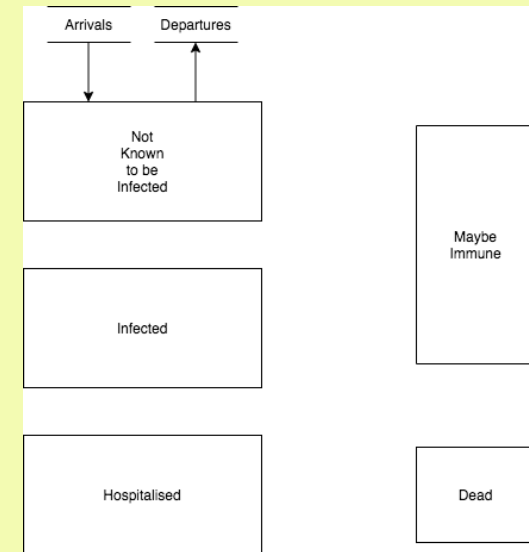
- **Decision Support** for Processes that are either:
  - Consultative (group-based, leader-decided)
  - Collaborative (group-based, group-decided)
- Emergence and Revision of of:
  - **Shared Understanding of Problem-Domain**
  - **Shared Terminology**
- A Model:
  - Of **'Just-Right' Complexity**
  - With **Adaptability**

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## Model of April 2020

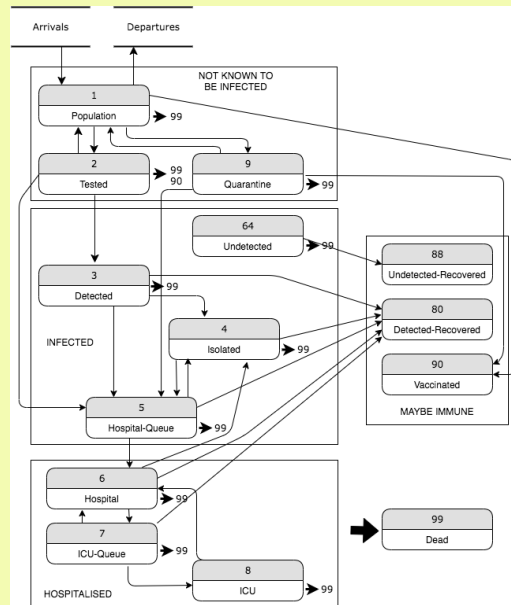


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## Model of April 2020

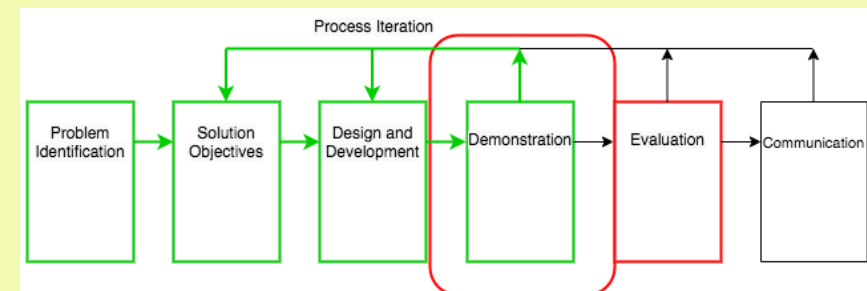


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## Alternative Means for Gathering Real-World Experience



- Case Studies (probably Retrospective)
- Field Study / Action Research (Contemporaneous)
- Monitoring of Developments Worldwide (Longitudinal)

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## The Primary Public Health Interventions


- Case Discovery and Management
- Facility Restrictions and Closedown
- Personal Protection
- Environmental Measures
- Physical Distancing Requirements
- Travel-Related Interventions

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## The Primary Public Health Interventions

- Case Discovery and Management
  - Facility Restrictions and Closedown
  - **Personal Protection**
  - Environmental Measures
  - Physical Distancing Requirements
  - Travel-Related Interventions
- 
- *Hand hygiene*
  - *Respiratory etiquette (sneeze/cough protection)*
  - *Avoidance of surfaces*
  - *Face-masks – ?*
  - *Clinical Personal Protective Equipment (PPE) in hospitals and aged-care facilities*

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## Behaviours Associated with Serious Failure

- Data suppression (the first few weeks in Wuhan)
- Disparagement by national leaders (USA, Brazil)
- Disregard for public health policy advice (USA)
- Denial of the efficacy of key interventions (USA)
- Support by national leaders of 'quackery' (USA)
- Delay in implementing constraints (Belgium, UK, Sweden)
- Inaction to attain 'herd immunity' (UK, Sweden)
- Weak enforcement (many countries, esp. early on)
- Premature easing (many countries, esp. after first-wave)

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## Actions Associated with Success

### Infectee Control Measures

- Detect **infectees** early
- Isolate **infectees** immediately
- Trace **close contacts fast**
- Quarantine **close contacts**
- Closedown in/near **infection hot-spots**

### Community-Spread Control

- Suspend **large-scale events**
- Suspend **sustained-contact circumstances**, e.g. retail

### High-Risk-Segment Protection Measures

- Shield **high-risk groups** (aged care facilities, frontline health care staff)
- Quarantine **new arrivals** into the jurisdiction

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## Implications for Instrumentalist Researchers

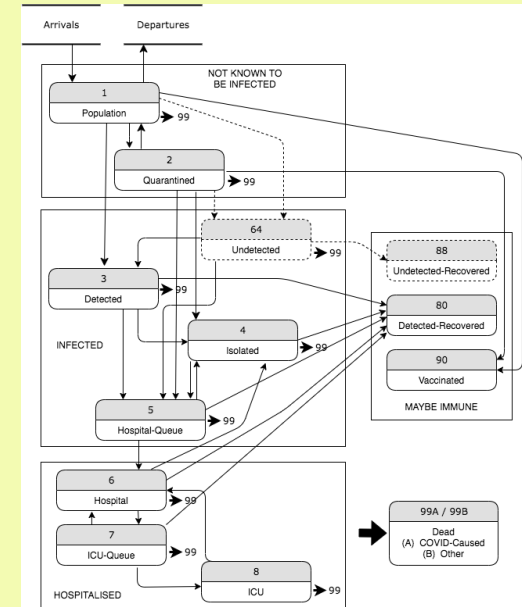
- With 8 months' experience, model refinement was needed

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## Revised Model of Early 2021



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## Implications for Instrumentalist Researchers

- With 8 months' experience, model refinement was needed
- The model needs to be customised to the jurisdiction
- Many parameters are highly culturally-relative
- Many questions are analysable using the model
- Some new questions emerge from the model
- The model can be adjusted for new sub-problems (non-COVID admissions, strains with different infection profiles, specific-resource shortfalls, 'long COVID')
- Some quantitative experiments may pay dividends

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